1. Introducing the scheme
The MIFARE Security Certification scheme is used by NXP to have implementers of the MIFARE technology such as licensees and NXP itself demonstrate that a specific product protects the assets in the MIFARE-compliant product against state-of-the-art attackers and according to [JIL], and with that also protects the MIFARE brand and reputation.

This document describes the security evaluation and certification process to be followed.

1.1 Platform and product overview
This scheme applies to a TOE implementing MIFARE functionality in a Contactless integrated circuit card conforming to [ISO-14443].

The functional and assurance requirements depend on the MIFARE functionality implemented, as described in the appropriate Protection Profile (PP):

- MIFARE DESFire Protection Profile [MIFARE-PP-DESFIRE]
- MIFARE Plus Protection Profile [MIFARE-PP-Plus]

Any evaluation under the MIFARE Security Certification scheme shall be against the appropriate PP(s), by providing the ST compliant to those PP(s).

1.2 Intended audience
This document is intended for the following involved parties:

1. Scheme owner (NXP)
2. Developer (Licensee or NXP)
3. Evaluator (Lab)
4. Certifier (TrustCB)

1.3 Terminology
The terminology of RFC 2119 is used in this document, as follows:

- “shall” or “must” indicates mandatory requirements
- “should” indicates a strong recommendation, deviation of which must be discussed with and approved by the scheme
• “can” or “may” denotes an option

1.4 Reference Materials
The documents listed in Table 1 may have been cited in this document or used to obtain background information.

Table 1. Reference Documents

<table>
<thead>
<tr>
<th>Title</th>
<th>Source</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Joint Interpretation Library Application of Attack Potential to Smartcards</td>
<td>1</td>
<td>[JIL]</td>
</tr>
<tr>
<td>ISO Standard 14443 Identification cards – Contactless integrated circuit cards – Proximity cards</td>
<td>2</td>
<td>[ISO-14443]</td>
</tr>
<tr>
<td>EMVCo Security Evaluation Process</td>
<td>3</td>
<td>[EMV]</td>
</tr>
<tr>
<td>ETR for composite evaluation template</td>
<td>1</td>
<td>[ETR-tmpl]</td>
</tr>
<tr>
<td>Security IC Platform Protection Profile with Augmentation Packages</td>
<td>1</td>
<td>[HW-PP]</td>
</tr>
<tr>
<td>Java Card System Closed Configuration/Open Configuration Protection Profile</td>
<td>1</td>
<td>[JC-PP]</td>
</tr>
<tr>
<td>MIFARE Security Analysis MIFARE Plus</td>
<td>4</td>
<td>[MIFARE-SA-PLUS]</td>
</tr>
<tr>
<td>MIFARE Security Analysis MIFARE DESFire</td>
<td>4</td>
<td>[MIFARE-SA-DF]</td>
</tr>
<tr>
<td>MIFARE DESFire Protection Profile</td>
<td>5</td>
<td>[MIFARE-PP-DESFire]</td>
</tr>
<tr>
<td>MIFARE Plus Protection Profile</td>
<td>5</td>
<td>[MIFARE-PP-Plus]</td>
</tr>
<tr>
<td>Secure Element Protection Profile</td>
<td>6</td>
<td>[SE-PP]</td>
</tr>
</tbody>
</table>

Key:
1 = Available online from the Joint Interpretation Library
2 = Available from the ISO standards website ([standards.iso.org](http://standards.iso.org)) or Common Criteria Portal ([commoncriteriaportal.org](http://commoncriteriaportal.org))
3 = Available via Internet [http://emvco.com](http://emvco.com)
4 = Available via Internet [https://www.docstore.nxp.com](https://www.docstore.nxp.com)
6 = Available via Internet [https://globalplatform.org](https://globalplatform.org)

1.5 Contact Names and Enquiry Procedures related to the security evaluation
All requests or enquiries should first be addressed by email to: MIFARE@trustcb.com.

Licensing and escalations should be addressed to: MIFAREcertification@nxp.com.
2. MIFARE SECURITY CERTIFICATION SCHEME OVERVIEW

This section provides an overview of the MIFARE Security Evaluation Scheme, including the objectives of the scheme, roles and responsibilities for all parties, and a high-level description of the evaluation process.

2.1 Objective

The objectives of the scheme are:

- To protect the customer assets stored in MIFARE-branded products against threats from state-of-the-art attackers.
- To protect the MIFARE brand by ensuring that no insecure MIFARE products appear on the market by establishing sufficient assurance that the MIFARE products protect the MIFARE assets against threats from state-of-the-art attackers.
- To ensure that the scheme owner NXP (who also develops MIFARE products) does not obtain proprietary information from other MIFARE developers.

This scheme leverages and streamlines the Common Criteria [CC] evaluation process by focusing on specific threats that MIFARE products are exposed to, in the context of industry standard designs and processes.

To maintain a consistent and state-of-the-art level of assurance, experienced evaluation labs are appointed to perform the evaluation activities.

A dedicated certification body (TrustCB) is appointed by the scheme owner to perform the certification activities.

2.2 Roles

There are four main roles in this scheme, as follows:

- Scheme owner: NXP, operator of the MIFARE Security Certification scheme.
- Developer: Licensee or NXP submitting the TOE for evaluation and certification.
- Evaluator: Lab evaluating the TOE
- Certifier: Certification Body certifying the work of the Evaluator

2.3 Scheme owner (NXP)

NXP, intending to protect the customer assets and the MIFARE brand, as owner of this security scheme:

- shall maintain the scheme documentation and procedures.
- shall accredit the certifier.
• shall maintain the definitive list of accredited certification bodies
• shall make final decisions on any discussions and conflicts within the scope of this scheme.

This scheme is designed to keep proprietary information of the developer and evaluator away from the scheme owner. Therefore, unless essential for conflict resolution, the evaluator and certifier shall not provide the scheme owner access to proprietary developer evidence or proprietary evaluation evidence, beyond the evidence submitted to the scheme owner in the due course of the process. If there is a need to disclose proprietary developer or evaluation evidence to the scheme owner, prior explicit authorization by the developer or evaluator respectively shall be required.

2.4 Developer
The developer:

• shall arrange any contracts with the evaluator and certifier, including payment for the activity and confidentiality requirements. The developer shall support the independence and impartiality of the evaluator and certifier. The timing and amount of payment must not be dependent on the evaluation/certification outcome. The evaluator and certifier must have full access to relevant developer and evaluation evidence.
• shall apply for (re-)certification under the scheme for a specific product, by filling out the application form and sending it to the certifier.
• shall arrange that any evidence necessary is made available to the evaluator (and if necessary the certifier). This should include samples of the product, the guidance documentation of the product, the site audit result(s) (for CC: site certificates or Site-Audit Reuse Sheets/STAR reports, for EMVCo Shared Audit Report), the ETR for composition (for CC certified hardware/platforms) or the Shared Evaluation Report (for EMVCo certified hardware/platforms), and any underlying hardware/platform documentation required.
• shall NOT claim nor imply that a product is certified, before issuance of the certificate by the certifier for that exact product.
• shall NOT claim nor imply that a product is certified after expiry or revocation of the certificate.
• shall inform the evaluator of any information (including known possible weaknesses and attacks) relevant to the evaluation of the TOE.
• shall inform all parties (including the scheme owner) immediately if any vulnerability of the TOE becomes known during the validity period of the certificate. The developer may discuss possible vulnerabilities with the evaluator and certifier to determine whether they are actual vulnerabilities prior to contacting the scheme owner. Such discussion shall delay informing the scheme owner by at most 30 days from the moment they became known to any party. Any unresolved discussion shall be taken to the scheme owner.
• shall archive the developer evidence for at least three years after expiry of the certificate.
• shall, in case of dispute over whether a product sold as the certified product is genuinely the certified product, support the verification against the stored evidence and samples, as well as any further fact finding required to resolve this.
• should inform the scheme owner of potential improvements of the scheme documentation, including the security analysis [MIFARE-SA-PLUS] [MIFARE-SA-DF].
2.5 **Evaluator (evaluating lab)**

The evaluator is a laboratory accredited by the scheme owner for the evaluation role.

The evaluator is responsible for performing all vulnerability analysis and security testing needed to ensure that the product protects the MIFARE assets against current state-of-the-art attacks and according to [JIL].

The evaluator:

- may assist the developer in the application process.
- shall ensure the evaluator’s independence of the developer, the certifier and the scheme owner.
- shall determine whether the developer evidence provided meets the requirements as set in the scheme documentation.
- shall provide the certifier with a test plan.
- may await approval by the certifier prior to testing (proceeding without approval runs a risk of testing not being judged sufficient, at the potential time and costs risk of the evaluator/developer).
- shall inform the developer of the fact the test plan has been submitted to the certifier.
- shall perform all vulnerability analysis and security testing needed to ensure that the samples of the product protect the MIFARE assets against the current state-of-the-art attacks as defined in the applicable protection profile.
- shall answer the questions from the certifier.
- shall provide the developer and the certifier with the ETR describing the evaluation activities and conclusion that the product meets the requirements.
- may provide the developer with extra details on the test results outside the scope of this process.
- shall inform all parties (including the scheme owner) immediately if any vulnerability of the TOE becomes known during the validity period of the certificate. The developer may discuss possible vulnerabilities with the evaluator and certifier to determine whether they are actual vulnerabilities prior to contacting the scheme owner. Such discussion shall delay informing the scheme owner by at most 30 days from the moment they became known to any party. Any unresolved discussion shall be taken to the scheme owner.
- shall archive the developer evidence, evaluation evidence and samples for at least three years after expiry of the certificate. Note that the raw measurement data is not considered evaluation evidence and hence is excluded from the archiving requirement.
- shall, in case of dispute over whether a product sold as the certified product is genuinely the certified product, perform the verification against the stored evidence and samples.
- should inform the scheme owner of potential improvements of the scheme documentation, including the security analysis [MIFARE-SA-PLUS] [MIFARE-SA-DF].
2.6 Certifier (Dedicated Certification Body)

The certifier is a dedicated certification body accredited by the scheme owner for the certification role. NXP have accredited TrustCB as the certification body for the MI\textsuperscript{FARE} scheme.

The certifier is responsible for determining whether sufficient assurance has been given that the product protects the MI\textsuperscript{FARE} assets against current state-of-the-art attacks and according to [JIL], and issuing a certificate to that effect, without disclosing proprietary information of other developers to scheme owner.

Note that the certifier makes this critical decision on behalf of the scheme owner, because the scheme owner will normally copy this decision without further discussion.

The certifier:

- shall maintain its impartiality.
- shall accredit and maintain the definite list of evaluators (evaluating laboratories).
- may assist the developer in the application process.
- shall ensure the certifier’s independence of the developer and the evaluator involved in this project.
- shall verify the certification application form meets the requirements of the scheme documentation, and shall issue an intended certification ID.
- shall determine whether the proposed test plan of the evaluator will likely provide sufficient assurance in testing.
- shall inform the developer and the evaluator of the approval of the test plan.
- shall verify that the ETR meets the requirements of the scheme documentation.
- should ask questions to the evaluator if it is not clear to the certifier whether sufficient assurance has been achieved.
- shall determine whether sufficient assurance has been given that all vulnerability analysis and security testing needed to ensure the product protects the MI\textsuperscript{FARE} assets against the current state-of-the-art attacks.
  - If the certifier determines sufficient assurance is given, the certifier shall send a certificate with the certification ID to the developer, the evaluator and the scheme owner.
  - If the certifier determines that insufficient assurance is reached even after questions to the evaluator, the certifier shall inform the developer and the evaluator of this verdict.
- shall maintain the list of current valid certificates.
- shall inform all cases inform both the developer and the evaluator of the verdict.
- shall inform all parties (including the scheme owner) immediately if any vulnerability of the TOE becomes known during the validity period of the certificate. The developer may discuss possible vulnerabilities with the evaluator and certifier to determine whether they are actual vulnerabilities prior to contacting the scheme owner. Such discussion shall delay informing the scheme owner by at most 30 days from the moment they became known to any party. If the certifier has reasonable suspicion during the assessment that the product
fails to protect the MIFARE assets against now current state-of-the-art attacks, the certificate should be suspended. If the certifier determines that the product fails to protect the MIFARE assets against now current state-of-the-art attacks, the certificate shall be revoked. Any discussion unresolved after at most 30 days shall be taken to the scheme owner.

• shall, in case of dispute over whether a product sold as the certified product is genuinely the certified product, confirm or deny the verification against the stored evidence and samples by the evaluator.

• shall inform the scheme owner of potential improvements of the scheme documentation, including the security analysis [MIFARE-SA-PLUS] and/or [MIFARE-SA-DF].
3. Process

Submission phase

In the submission phase, the developer arranges the application and any contracts with the evaluator. When successfully completed, the evaluation and certification process has started and the intended certification ID is communicated.
If the certifier or scheme owner determines that an adaptation of the existing scheme procedures or evaluation methodology is needed because the TOE type, scope or other aspects don’t match, or for other reasons additional oversight by the certifier be required, a kickoff meeting and/or other additional meetings may be required.

**Evaluation phase (vulnerability analysis and test plan)**

In the evaluation phase, the evaluator reviews the source code and any other needed information, and generates the vulnerability analysis and test plan. This is discussed with the certifier and, if sufficiently clear that it will lead to sufficient assurance, the certifier will approve the Test Plan.
Evaluation phase (test results)
After testing, the evaluator will generate the ETR, may discuss it with the developer, and then presents the ETR to the certifier. If the certifier considers the results to be sufficiently convincing, he will issue a certificate.

Certification phase
After acceptance of the ETR, the certificate will be issued.
Transition to CC based: Optimized guidance per assurance activity

In applying the CC assurance activities [CC] on a given TOE, the PP contains mandatory application notes. These application notes allow for optimizations in the assurance activities approved by the scheme owner. There are three categories of scheme activities:

1. “Already performed at scheme level”: These assurance activities have already been performed at scheme level and should not need to be repeated in a given evaluation. If a need to perform this activity is perceived, the scheme owner shall be contacted as it may indicate an oversight in the scheme processes or misunderstanding in the requirements of this scheme.

2. “Verification of variable part only”: These assurance activities require only minor verifications by the evaluator.
3. “Examination”: These assurance activities require examination by the evaluator.

<table>
<thead>
<tr>
<th>Previous version MIFARE scheme</th>
<th>Traditional CC</th>
<th>Current MIFARE scheme</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Already performed at scheme level</td>
</tr>
<tr>
<td>ASE</td>
<td></td>
<td></td>
</tr>
<tr>
<td>MIFARE specification</td>
<td>ADV_FSP</td>
<td>X</td>
</tr>
<tr>
<td></td>
<td>AGD_OPE</td>
<td>X</td>
</tr>
<tr>
<td></td>
<td>AGD_PRE</td>
<td></td>
</tr>
<tr>
<td>Design description (verbal/presented)</td>
<td>ADV_ARC</td>
<td></td>
</tr>
<tr>
<td>Source code review</td>
<td>ADV_IMP</td>
<td></td>
</tr>
<tr>
<td>Source code review</td>
<td>ADV_COMP</td>
<td></td>
</tr>
<tr>
<td>Compliance testing</td>
<td>ATE</td>
<td></td>
</tr>
<tr>
<td>Vulnerability analysis</td>
<td>AVA</td>
<td></td>
</tr>
<tr>
<td>Process</td>
<td>ALC</td>
<td></td>
</tr>
</tbody>
</table>

As can be seen, the evaluation is expected to be lightweight by verifying that the expectations of an industry-standard design (ASE, ADV_FSP, ADV_TDS, ADV_ARC, AGD, ATE) and procedures and sites (ALC) are warranted for this TOE, and in depth to focus on code review (ADV_IMP) for vulnerability analysis (AVA).
**Documents and authorized recipients**

The table below describes which documents are created by whom, and who shall or may receive them as a result of this process. In the table body, **bold** indicates the named party or parties responsible for generating the document.

<table>
<thead>
<tr>
<th>Document Type</th>
<th>Developer</th>
<th>Evaluator</th>
<th>Certifier</th>
<th>Scheme owner</th>
</tr>
</thead>
<tbody>
<tr>
<td>Application form</td>
<td>M</td>
<td>M</td>
<td>M</td>
<td>M</td>
</tr>
<tr>
<td>Developer evidence</td>
<td>M</td>
<td>M</td>
<td>O</td>
<td>-</td>
</tr>
<tr>
<td>Communication of evaluator to certifier</td>
<td>O</td>
<td>M</td>
<td>M</td>
<td>-</td>
</tr>
<tr>
<td>Test plan</td>
<td>M</td>
<td>M</td>
<td>M</td>
<td>-</td>
</tr>
<tr>
<td>ETR</td>
<td>M</td>
<td>M</td>
<td>M</td>
<td>-</td>
</tr>
<tr>
<td>Optional extra reporting to developer</td>
<td>O</td>
<td>O</td>
<td>O</td>
<td>-</td>
</tr>
<tr>
<td>Certificate</td>
<td>M</td>
<td>M</td>
<td>M</td>
<td>M</td>
</tr>
<tr>
<td>Project progress information</td>
<td>M</td>
<td>M</td>
<td>M</td>
<td>M</td>
</tr>
</tbody>
</table>

M = mandatory
O = optional
- = NOT AUTHORIZED to receive
4. Certificate validity

A certificate is valid for a period of 5 years from the ETR issue date.

When the certified product is modified, a new certificate is required. If the same evaluator has performed an earlier evaluation of the same product or can determine the limited impact of changes in the product or underlying hardware/platform compared to a previously certified product, then the evaluator may internally re-use prior analyses and test results. This process can lead to maintenance or recertification process.

In case of recertification, the evaluator needs to re-evaluate the product in order to assess again the assurance level. The resulting analysis and testing shall always show that the product protects the MIFARE assets against current state-of-the-art attacks and current rating methodology [JIL]. As a result, of recertification, the new certificate is valid for a period of 5 years. All tests (re-)used for the analysis should not be more than 6 months older than the ETR’s issue date. Any tests (re-)used that are older than 6 months but no older than 12 months, may be (re-)used only with the explicit approval of the certifier. No tests used for the analysis should be more than 12 months older than the certificate’s issue date.

In case of maintenance, minor changes (typically non-TSF) do not have impact on the assurance level gained in the original evaluation and the validity of the new certificate is linked to the original product certificate date. In this case, the functional testing Lab needs to provide a new certificate or in case of a very minor change, a statement that the old functional certificate is still valid for the updated TOE.

4.1 Composition aspects: re-use of other certificates

A certificate for the underlying hardware platform can be re-used only if it is a valid Common Criteria [CC] certificate against [HW-PP], under the SOGIS MRA at EAL4+AVA_VAN.5 or higher, or EMVCo [EMV] approved IC chip (includes extension by use of a valid Extension Recognition Letter). The scope of the underlying certificate must include the DES, AES and RNG functionality. The hardware platform certificate shall be at most 1.5 years old at the time of issuance of the ETR.

A certificate for the underlying platform as a Java Card platform can be re-used only if there is a valid Common Criteria certificate against Java Card System PP [JC-PP] or Secure Element PP [SE-PP], under the SOGIS MRA at EAL4+AVA_VAN.5 or higher, or EMVCo approved platform. The Java Card Platform certificate shall be at most 1.5 years old at the time of issuance of the ETR.

All sites involved in the development and production must be audited in compliance to the applicable requirements from those Common Criteria or EMVCo requirements. The site audits can be reused from the date of the site audit according to the current SOG-IS approach.
5. Reporting (Evaluator): ETR

5.1 Objective
The reporting from the evaluator to the certifier is intended to provide the certifier with sufficient information to determine that enough assurance has been gained, without disclosing more proprietary knowledge than is necessary. For this reason, the industry standard Common Criteria ETR or EMVco reporting shall be used, as this is a common format of documents already exchanged between these stakeholders in the course of CC and EMVCo evaluations.

5.2 Requirements
The evaluator shall use the Evaluation Technical Report for Composition template of SOGIS [ETR-tmpl] or EMVCo report as basis for the reporting. Note that this document shall not be sent to the scheme owner, unless the developer is also the scheme owner.

Note also that this document is considered to contain sensitive information about the security and potential security weaknesses of the product, and therefore shall be kept strictly confidential.

The evaluator shall report his findings in the form of an ETR, and include all certificates, Shared Evaluation Reports, Shared Audit Reports and other evaluation evidence used in the reference list in the ETR.

The version of this MIFARE Security Certification scheme document applied shall be stated.

5.5 Evaluation results
The evaluator shall explicitly state:

- that the evaluator has determined that the product meets all requirements of the MIFARE Security Certification scheme.
- that the evaluator advises the certifier to certify the product, by concluding that the evaluator “has determined that the product meets the requirements of the MIFARE Security Evaluation procedures and has high-assurance that the product protects the MIFARE assets against state-of-the-art attackers according to [JIL] at the time of issuance of this report”.

6. Reporting (Certifier): Certificate

6.1 Requirements
To protect the scheme owner’s brand and assets, the certifier shall decide whether or not the requirements of the PP have been met and hence a sufficiently high level of assurance has been obtained to ensure that the TOE protects MIFARE assets against state-of-the-art attacks and according to [JIL].

The certifier shall verify that the evaluator’s ETR meets all requirements set in the scheme documents.
If the certifier has decided that sufficient assurance is gained that the product is shown to protect the MIFARE assets, and all requirements in the scheme documentation are satisfied, then the certifier shall issue the certificate using the Certificate Template.